

Article

Hybrid Makerspaces and Networks for the Circular City: A Case Study of Leuven, Belgium

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Abstract: This study addresses the questions of how makerspaces can be drivers for urban circular development and what are the roles of coordinating policy, makers, and materials to achieve success. The network of maker activities in the city of Leuven is a flagship initiative that illustrates the mechanisms that support integrated circular urban production. This study draws on the Pop-Machina project, funded by EC Horizon 2020, which identifies the links between the maker movement and the circular economy in seven European cities. The case study project in Leuven, confirmed as the most impactful amongst those studied in the Pop-Machina project, is examined to assess how local knowledge and policy measures can provide a means of activating a circular maker ecology. Through desk research, spatial urban analysis, and interviews with key stakeholders, this study provides a critical narrative of the development, success factors, and hurdles related to circular making processes in the city. The study introduces the notion of hybrid makerspaces as a manifestation of linking maker activities to create critical mass and share material, human, and spatial resources. It demonstrates how successful hybrid makers are supported by local, national, and international policy on the one hand and by integration with the city's community, educational, and business groups on the other. It is this constellation of social, political, and spatial conditions that lies at the success of the project.

Keywords: makerspaces; circular cities; urban manufacturing; circular economy; networks; case study; Leuven; Maakleerplek



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1. Introduction

Makerspaces and the circular economy (CE) are both seen as providing alternative visions for production, distribution and resource efficiency. It has been suggested that 'makerspaces can play a critical role in a future CE' [1] (p. 283). However, there is a tension between these two initiatives: CE is typically framed as a centralized, business- and finance-oriented, top-down, technologically driven system, whereas makerspaces are a bottom-up, community-oriented, socio-cultural, and creative movement [1–3]. The hypothesis of this study is that these tensions can be addressed by coordinating policy, makers, and materials in the urban context. Furthermore, through the analysis of a case study, the paper examines factors from the role of policy measures to the acquisition of space and the engagement of stakeholders. Finally, the spatial and urban characteristics that have contributed to the project's outcomes are assessed through urban analysis.

The 'opportunity to develop circular literacy within makerspaces is immense, yet so far untapped' [1] (p. 283). The aim of this study is to contribute a detailed critique of a circular maker ecology that explicitly attempts to realise this untapped potential. It is distinct from previous work due to its depth and focus on one socio-political and urban context compared to international analysis of multiple case studies [1,2,4–7].

This study presents an exemplar circular maker scenario and asks the questions: *How are the principles of circular production embedded in the development of makerspaces? What are the contextual conditions that facilitate the transition to circular production?*

Having framed the research question and contribution of this study, the following sections introduce key literature on CE and makerspaces, including urban production and the socio-political and spatial context. It briefly frames these terms as a basis for discussing circular urban makerspaces and the lessons learned from the case study.

1.1. Circular Economy

The definitions and structures of the circular economy have shifted since Stahel's early development of the idea [8] based on Reday-Mulvey and Stahel's 1977 research report that envisioned an economy of loops [9]. His synoptic 2016 essay in *Nature* 'The Circular Economy' is subtitled 'A new relationship with our goods and materials would save resources and energy and create local jobs' [8] (p. 435). It draws attention to the multidimensional nature of circularity that not only addresses resources but also services and employment. Certain aspects remain central to contemporary efforts to counter the dominance of consumption-based take-make-dispose linear economic models. An emphasis on use rather than ownership and the development of closed-loop approaches to production have persisted. For Stahel, an architect, the 'functional service' model provided a method for the design of products that could be optimised for consecutive cycles of disassembly and reuse.

More recent implementations of circular principles have concentrated on closing material and production loops at a larger scale. Webster's work on material flows identifies waste as a 'nutrient' to fuel the circular system [10], an approach reinforced by the work of chemist Braungart and architect McDonough [11]. In this model, production is refuelled through the opportunistic use of waste streams to create the cascading cycles of use and reuse that characterise the Ellen MacArthur Foundation's model of the circular economy [12].

1.2. Social and Spatial Urban Context

The reframing of consumption—from take-make-dispose to reduce-reuse-recycle—creates space for continuous innovation and job creation, as suggested in Stahel's subtitle, thereby investing and adding to social capital [8]. The restructuring of human labour suggested by this approach has a critical bearing on the development of maker activities. The introduction of labour to cycles of use and reuse brings with it the opportunity to connect circular processes to growing knowledge economies in cities. The final strand of this relationship exists at the community level and is activated through local makers. This aspect is exemplified by the triangulation of makers, materials and space evident in Leuven.

Focusing on the human capital of existing maker communities and recognising their role within the circular economy not only highlights opportunities for repair and fabrication but identifies how local communities are able to communicate, experiment, and self-organise [13]. Furthermore, such DIY practices create a 'manoeuvring' space and 'boundary-blurring practices' that encourages us to 'rethink binary distinctions such as cultural/political and amateur/professional' [14] (p. 18). As a result, makerspaces are complex and diverse, ranging from traditional craft and simple repair to the use of new digital processes supported by industry and educational institutions. Such urban production represents a new branch of manufacturing that is, like the circular economy, more interwoven and inter-reliant than linear processes. It is a resourceful network of urban actors, spaces, and facilities [15].

The maker movement is based on a social ethos of cooperative practice and the value of making to both maker and the output. It is characterised by flexible, evolving modes of production sometimes shaped by digitization. The movement intersects with the hacker culture from the 1960s [16]. It can be described as a socio-technical regime where makers, spurred by advances in cheap accessible technology and changing consumption habits, collaborate to create tangible, material artefacts [15,17]. Underpinned by enforced and voluntary forms of de-globalisation, it does not simply represent a new technical form of production, but includes a philosophy associated with the production process. The

movement has sparked interest in policy agendas as it shifts the balance of manufacturing and a reliance on cheap labour towards a system of decentralised urban production based on small-scale craft and bespoke manufacturing.

Some authors have argued that the flexibility of such maker networks hold enormous potential and that they have the responsiveness to meet the pressures of on-demand consumerism and increased personalisation [15,18,19]. Recent research has recognized these trends and has demonstrated the ways in which specific urban environments have nurtured these makers [7]. Cities typically possess valuable human and legacy assets, such as specialized engineering, technical skills, pre-existing networks and supply chains, and industrial space. These spaces embody local knowledge, the supply of materials, and create and retain affordable access.

1.3. Makerspaces

Makerspaces have proliferated dramatically. Between 2006 and 2016, the total number of user-reported makerspaces globally increased from circa 100 to 1400—averaging 130 new makerspaces per year [20]. More recent anecdotal evidence suggests that ‘according to the Global Map of Makerspaces, there were an estimated 14,000 makerspaces in the world as of 2022’—averaging 2100 new makerspaces per year over the last six years [21]. It is evident from the literature that makerspaces have become ‘mainstream and no longer at the margins of society’ [19] (p. 7). These are typically open-source spaces where makers can meet and collaborate to facilitate practices ranging from traditional crafts to digital fabrication and prototyping. Underpinned by skills and resource sharing, the makers pool expertise, materials, and tools, such as 3D printers, Computerised Numerical Control (CNC) millers, laser cutters, textile machinery, and traditional tools. The makerspace ‘re-casts the notions of studio, workshop, laboratory, gallery, and atelier into new settings for the integrated design, production, and distribution of products’ [22] (p. 6). These spaces offer urban residents the economic opportunity to make in their cities, bringing financial benefits, self-fulfilment, and individual empowerment [23]. The case study presented in this paper is an example of how this momentum is harnessed and can evolve into a coherent vision of circular urban production.

This paper builds on research undertaken as part of the Pop-Machina project (pop-machina.eu (accessed on 29 November 2023)), which included a wide-ranging desk study cataloguing 326 makerspaces in seven European cities, questionnaires with stakeholders and municipalities, and interviews with experts. Data related to this work are available via a previous publication by the authors of this paper [7].

The characteristics that define makerspaces are evident in highly diverse ways in the seven cities that have formed the focus for the project. We have identified five makerspace typologies in terms activities and associated social, spatial, and locational contexts that forms the basis for this case study assessment [7]. In summary, they are defined as follows:

1. Reuse: second-hand trading activities, including used furniture, thrift, and charity shops, located in publicly accessible, central urban areas.
2. Repair: spaces equipped with facilities, tools, and expertise to repair damaged products, including traditional clothing, shoe and electrical repair shops, or more contemporary repair cafés, typically distributed throughout the city and within walking distance from users.
3. Craft: places that host traditional forms of production, such as woodwork, metalwork, fabrics, and jewellery, in local neighbourhoods that provide a tools library and enable specialised skills exchange and learning.
4. Fabricate: accommodating making activities that rely on non-traditional digital fabrication techniques, often referred to as fab labs, that provide open-source spaces with specialised skills-exchange platforms. These sites are often linked to or part of educational institutions.
5. Distribute: a necessary feature of circular making are spaces that enable materials of various scales to be collected, sorted, and stored prior to distribution. These spaces

are sometimes incorporated into the above makerspaces but often operate at the municipal level.

2. Materials and Methods

This study focuses on one particularly rich case study of linked makerspaces in the Belgian city of Leuven. Methodologically, it builds on prior research elaborated by the authors, including desk research of policy documents, reports and websites; a spatial and geographic description of the makerspace characteristics; and interviews with municipality representatives and urban analysis experts [7].

The case study was chosen from a wider survey of makerspaces identified in the Pop-Machina project because it represented the most successful model, and it offered direct access to information due to the involvement of municipality of Leuven as project partners and the makerspace representatives. The judgement of the case study's success is supported by comparative analysis of the makerspaces in the Pop-Machina project and based on indicators such as the diversity of business models adopted, the number of activities of validated market ready solutions, the scale of the support ecosystem, the expertise, the educational resources, and the involvement of local industry sectors [24].

The specific case study's insights and findings have been examined through project diaries as well as with the city leader on climate neutrality, a makerspace coordinator, and an entrepreneur for circularity, all working on Leuven's circular maker ecosystem. These sources are cited and acknowledged in this paper as appropriate.

The initiatives piloted in Leuven demonstrate an alignment of the city's sustainability objectives, its support of a growing circular economy, and the coordination of its maker communities. The specific focus and resultant integration of makerspaces consisted of MAAKbar (a repair makerspace), Maakleerplek (combining craft and fabricate typologies), and Materialenbank (a distribute typology). The initiative was supported by Maakbaar, representing a network of makers in the city. This suggests various strands and scales of the project and provides a valuable precedent for investigation in the context of urban planning and policies.

The case study is a hybrid form of urban production that combines two or more of the five typologies—a particularly promising model that was identified through the Pop-Machina project [7]. This paper explores how such a hybrid maker community emerges and whether it can more effectively bring together resources and social capital in a set of linked, accessible, and public locations. It assesses whether this can facilitate the growth of maker networks and also promote a wider urban regeneration and circular programme.

Through the methods outlined above, the details of the project aim to reveal the essential components of the project from policy measures to the acquisition of space and the engagement of stakeholders. Through urban analysis, this study examines the spatial and urban characters that have facilitated the project and contributed to its development and success.

3. Findings and Discussion

3.1. Context

The survey of makerspaces that existed in Leuven in 2021 provides valuable initial insights to their number and spatial distribution [7]. Figure 1 plots the locations and typologies of makerspaces in relation to the land uses in the city (i.e., commercial, residential industrial, etc.). It reveals a predominance of repair spaces, located along major commercial urban routes, particularly between the railway station in the east and the historic core. There is also a cluster of repair spaces in a high-density predominantly residential neighbourhood behind the station. Craft and fabricate spaces are more evenly distributed around the side streets of the centre.

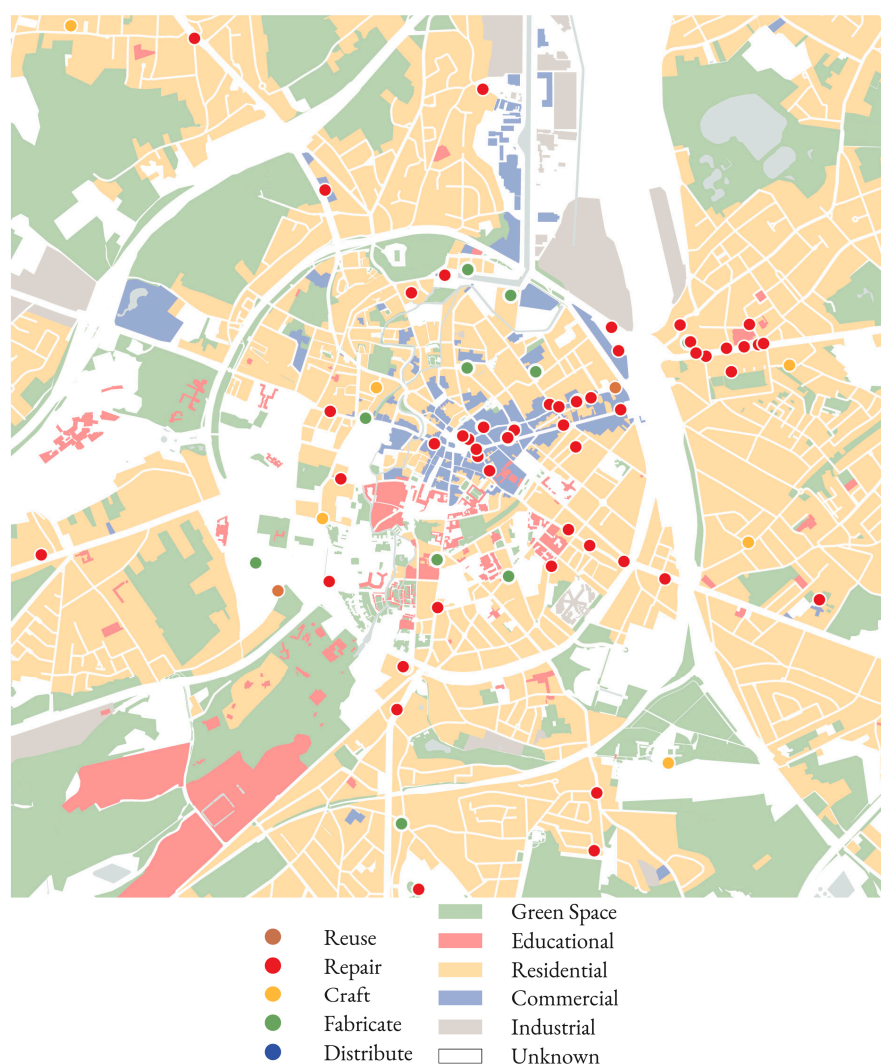


Figure 1. Map of Leuven showing the locations and typologies of makerspaces based on an initial desk survey [7].

Fewer exclusively reuse spaces (such as the used clothing store Think Twice) and distribute activities (such as those at EcoWerf, the waste management centre to the north of the city) were identified. However, repair makers typically accommodate reuse activities, such as a seamstress or tailor also selling used clothing or an electrical repair shop dealing in second-hand appliances. Similarly, repair, craft and fabricate makers have tools and materials libraries publicly available for (re)use. Finally, craft and fabricate makers can incorporate spaces to receive, treat, and distribute materials, acting in part as a distribute typology. These observations based on maker activities in Leuven allude to the notion of hybrid makerspaces.

Reuse and distribute, despite their relatively low prevalence, are key circular activities with respect to closing product and material flow loops. Reuse is the first principle or inner loop of the circular economy as it maintains the highest level of utility of a product with virtually no demand on resources. Distribute is often an outer loop activity (outside the city) that should be brought closer to the inner loops close to makers and is crucial because it diverts materials back into the system and away from the waste stream.

In 2021, the City of Leuven designated a site on the north-northeast edge of the city centre, known as Vaartkom, as the location for a circular maker initiative. Figure 2 shows the site and its urban context in terms of land use, networks, and demographics. The site sits on an old industrial site with new residential uses, on the threshold between the

historic core and the (ex)industrial zone along the canal to the north. As a result, it is in a well-connected, high-density, moderately affluent and up-and-coming creative area of Leuven.



Figure 2. Maps of Leuven centred on the location of the hybrid makerspace (red outline) showing key aspects of the urban context: Land use—ex-industrial area, with residential space (yellow), away from the commercial (blue) centre; Skills—near other makers but the main knowledge centre (the university in red) is on the opposite side of the city; Roads—adjacent to primary ring and radial roads (red); Transport—radial bus (blue), cycle (green), and hiking (dotted brown) routes provide public and active travel connections; Population—on the edge of a high density (>8000 people/ km^2) (dark red) city centre; Income—in a modest income area (ca. €30 k/yr) (mid green).

3.2. A Triangulation of Makerspaces

In January 2021, Leuven municipality coordinated the skills, the space, and the knowledge network to provide strategies for material reuse and combined this with an existing storefront maker hub to make this work visible and accessible to the public. Maakbaar Leuven, an umbrella network of repair initiatives, brought together Maakleerplek, (circular makerspaces), Materialenbank (a materials bank), and MAAKbar (a circular concept store) [25].

Maakleerplek (make-learning-place) is a hybrid makerspace and provides facilities for circular makers in a former industrial mill site in the Vaartkom district—the old industrial heart on the northern edge of the city centre (Figure 3). It is a physical and conceptual expansion of the repair and reuse community represented by Maakbaar and is served by the nearby Materialenbank that was located 1.3 km to the north along the Vaart canal. It should be noted that Materialenbank serves many more actors than the maker's hub and is open to the public.

MAAKbar has been a public shopfront for circular makers' initiatives since its founding in 2018. The shop has since moved from its commercial and residential location and has been operating within the Maakleerplek since Autumn 2021. The move has impacted the visibility of the project and the potential for incidental engagement with citizens. This study examines the nature of the triangulation of MAAKbar, Materialenbank, and Maakleerplek in its original configuration, the influence of (re)location on the project, and the importance of public prominence to the civic impact and outreach efforts of the Circular Leuven initiative [26]. It also addresses efforts to restore this aspect of the project and acknowledges the challenges this represents.

This study focusses on the four main components that were instrumental in building on this hybrid maker ecology in Leuven:

1. Maakbaar (www.maakbaarleuven.be (accessed on 29 November 2023)) is an association representing a network of makers. The website has the strapline 'repair cafés—circular economy—sharing', and its mission is to challenge Leuven's citizens, organizations, government, and companies to give a boost to the circular economy through the recovery economy.
2. MAAKbar (www.maakbar.org (accessed on 29 November 2023)) is a volunteer organisation of makers that creates 'a place for sharing, learning, exchanging and repairing'. The aim is to provide both a building block for the circular economy and build a close-knit community. In practical terms, it operates repair cafés with a particular focus on textiles and tools libraries.
3. Maakleerplek (<https://maakleerplekleuven.be> (accessed on 29 November 2023)) is a co-working makerspace that provides 'A space where Leuven-based organisations, schools, artists and residents learn, create and work together'. Shared spaces include a 'High Tech Lab' (a fab lab with laser cutters and 3D printers), a low-tech 'Repair Hub' (where MAAKbar and other volunteers from the Maakbaar network help with repairs), and a centralised tools library.
4. Materialenbank (www.leuven.be/materialenbank (accessed on 29 November 2023)) provides recycled materials and a 'webshop for recovered building materials'. It started operations along the Vaart just 1.3 km north of the Maakleerplek site in Leuven in 2021, though it has since moved, as will be discussed below.



(a)



(b)



(c)



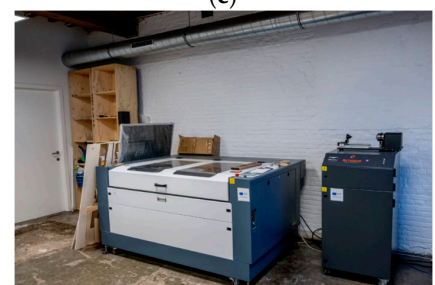
(d)



(e)



(f)



(g)

Figure 3. Maakleerplek, a new hybrid makerspace: (a) Located at Vaartkom in a former industrial site in Leuven (source for image (a): Google Maps); (b,c) Reuse of existing industrial and silo buildings; (d) Accommodating repair activities; (e) Includes a tools library; (f) High-tech lab with 3D printing and (g) laser cutting equipment (source for images (b–g): Maakleerplek).

3.3. Coordinated Network of Policy, Planning, and Stakeholders' Aims

The maker ecology in Leuven has been developed from an existing network of initiatives and built into initiatives around policy, planning, finance, and community engagement (makers, businesses, and educational stakeholders). This development was made possible by the Leuven's long-term commitment to combatting climate change and achieving carbon neutrality. In 1998, Leuven signed up for the UN's Local Agenda 21 [27] to explore community level projects and international collaboration with the support of the UN. Such early engagement with issues of sustainability established a foundation for a collaborative network that has brought local government, businesses, educational institutions, and communities together to implement municipal, regional, national, EU, and international climate and development objectives. Over the following two decades the municipality put several initiatives in place, structured a roadmap to achieve carbon neutrality by 2050, established a base of supporting stakeholders, and developed a policy framework to facilitate its implementation [28]. The roadmap consisted of thirteen programmes managed through the city-wide non-profit organisation Leuven 2030 (www.leuven2030.be (accessed on 29 November 2023)). Circular Leuven was one of these projects and was a driving force behind the city's circular strategy [26].

Efforts to coordinate the city's sustainability agenda with community engagement coincided with the election of Mohamed Ridouani as city Mayor in 2018. Ridouani had previously been responsible for education, sustainability, economy, and urban development in his role as Deputy Mayor, and the start of his tenure coincided with Leuven's receipt of the EU Green Leaf award. This formal recognition of the years of work towards carbon neutrality and the active support of the new Mayor 'gave oxygen' [29] to both the city's ongoing sustainability objectives and its growing circular economy policies. In October 2020, Leuven became one of the twenty-six founding signatories to the European Circular Cities Declaration [30], a position reinforced by the importance of the Circular Leuven initiative [26] to the city roadmap outlined by the non-profit organisation Leuven 2030. The appointment of Circular Leuven facilitator Jessie van Couwenberghe as a dedicated Pop-Machina project officer from the municipality lent focus to this work and served as a positive reinforcement of the city's circular economy policy objectives.

Circularity has been made a strategic vehicle for The European Green Deal [31], and numerous European funded research projects are gathering data sets and developing pilot schemes for the more effective use of materials at a range of scales. In 2021, alongside Pop-Machina (pop-machina.eu (accessed on 29 November 2023)), there were seven other circularity projects identified as part of the European Circular Cities Declaration [30]. They range across different areas of research and levels of initiative.

At one level, the projects focus on material strategies: PlastiCircle—the recycling and repurposing of plastics (plasticircle.eu (accessed on 29 November 2023)), Biovoices—bringing together ideas across the bioeconomy (biovoices.eu (accessed on 29 November 2023)), CIRCuiT—circular construction approaches (circuit-project.eu (accessed on 29 November 2023)), and CityLoops—an EU-funded project focusing on biowaste and construction and demolition waste (cityloops.eu (accessed on 29 November 2023)). At another level, there were strategic programmes, such as CPP—circular public procurement in the Baltic Sea region (circularpp.eu (accessed on 29 November 2023)), HOUSEFUL—exploring a circular economy for the housing sector (houseful.eu (accessed on 29 November 2023)), and ReFlow—innovative systems and logistics to support circular economies (reflowproject.eu (accessed on 29 November 2023)). The understanding of waste and resource use flows are central to much of this work, but both Pop-Machina and Circular Leuven have identified citizen makers as one of the critical building blocks of circular urban metabolism. This approach has guided both Pop-Machina's European-wide pilot schemes and, in Leuven in particular, Maakbaar's integration of three key makerspaces: Maakleerplek, MAAKbar, and Materialenbank.

Jessie van Couwenberghe noted that the objectives developed by Pop-Machina were already aligned to the 'DNA of the city' [29]. Local makers and community-based projects

of this kind had long been understood as instrumental to a circular future. In March 2020, the Circular Leuven programme identified recycling shops (reuse) and repair cafes (repair) as the ‘pioneers of the circular economy’ [26] (p. 7) alongside broader city-wide recycling and resource management. Maakleerplek opened at the end of 2020 in a former industrial area of the Leuven. It brought together existing makers’ initiatives and other groups in a hub for creative exchange. Operating as a shared makerspace, it listed thirty-six partners that range from educational institutions and EU research projects, such as Pop-Machina, to parent-led learning resources, a care cooperative, and the citizen-based network Maakbaar. Furthermore, it was organised to work in tandem with a building materials platform and community repair café to form a ‘triangular constellation, uniting makers and circular pioneers in three places within the city: a circular makerspace (‘maakleerplek’), a building material platform (‘Materialenbank Leuven’) and a circular conceptstore (‘MAAKbar’)’ [25].

MAAKbar is a citizen-led repair café, platform, and showcase for reuse within the city. This makerspace is an open-access partnership among citizens, professionals, volunteers, educational and research institutions, and cultural and civil society organisations. It provides a subscription service for hobbyists as well as a space for the public to repair personal items, share knowledge, and access materials and tools. It operates as both a network of makers and a physical focal point for citizen repair and skills sharing. It also serves as a partnership of more than 40 organizations that provide expertise and infrastructure to promote reuse. The concept store and the network it has facilitated are supported by project grants from regional organisations: Circular Flanders and the Province of Flemish Brabant. It has also been brought under the umbrella of the Maakbaar network, which is supported by Sharepair (www.sharepair.org (accessed on 29 November 2023)), a European repair network, and the wider European territorial cooperation programme Interreg North-West Europe (www.nweurope.eu (accessed on 29 November 2023)). The latter supports an extensive range of infrastructure and sustainability projects, including the circular economy across northern Europe. Sharepair’s ambitions are to provide a digital framework for sharing skills and materials. This reflects the wider recognition in the academic literature of the links among makerspaces, circularity, and sustainability [4,5]. The City of Leuven is the lead partner organisation for Sharepair and represents a key example of the intersection of the strategic aims of the municipality with respect to the circular economy and community level engagement with the maker community.

Maakleerplek is the centralising facility of the circular maker community and fulfils this objective by establishing a more permanent physical location for circular makers. The ability to align with and benefit from local, municipal, regional, and EU-wide programmes is a particular characteristic of the Leuven constellation (Figure 4). Furthermore, the relationship is reciprocal as it provides a tangible fulfilment of such policy aims as well as more immediate city development objectives.

Most notably, the opening of Maakleerplek at Vaartkom has secured and consolidated a focus for citizen-led projects, but it has also provided a valuable asset at the heart of an area of growing creative sector development. It has joined other similar projects, such as the arts centre OPEK (www.opek.be (accessed on 29 November 2023)), which opened in 2010, and the conversion of the De Hoorn, Stella Artois brewery into a creative hub and co-working space in 2016 [32]. These projects anchor further housing development in the district and coincide with established planning frameworks, such as the Spatial Structure Plan Leuven and Vaartopia, the city’s renewal project of the district.

Alongside the reconciliation of Leuven’s planning, development, and sustainability aims, Maakleerplek is described as a learning space and has been organised to support the city’s educational structures at primary, secondary, and tertiary levels. It also provides a resource for those without access to traditional learning environments. The program, sponsored by the European Social Fund (ESF), supports transition spaces for ‘living, learning and working in 2050’ [33]. The ESF fund advocates for accessible and tactile learning outside mainstream education. Maakleerplek’s partnership structure reflects this in part through the participation of organisations such as Arktos (arktos.be (accessed on 29 November

2023)), Brightlab (brightlab.be (accessed on 29 November 2023)), Edison (edison.vlaanderen (accessed on 29 November 2023)), and Iedereen Digitaal (a city initiative to promote digital access), amongst others. These focus on entrepreneurship, learning techniques, and access to STE(A)M (Science Technology Engineering Arts Mathematics) education and digital media for local youth and vulnerable groups. While only a handful of these groups have a base at Maakleerplek, they represent an overlap of community-initiated projects and institutional outreach designed to stimulate citizen engagement and underpin the city's knowledge economy.

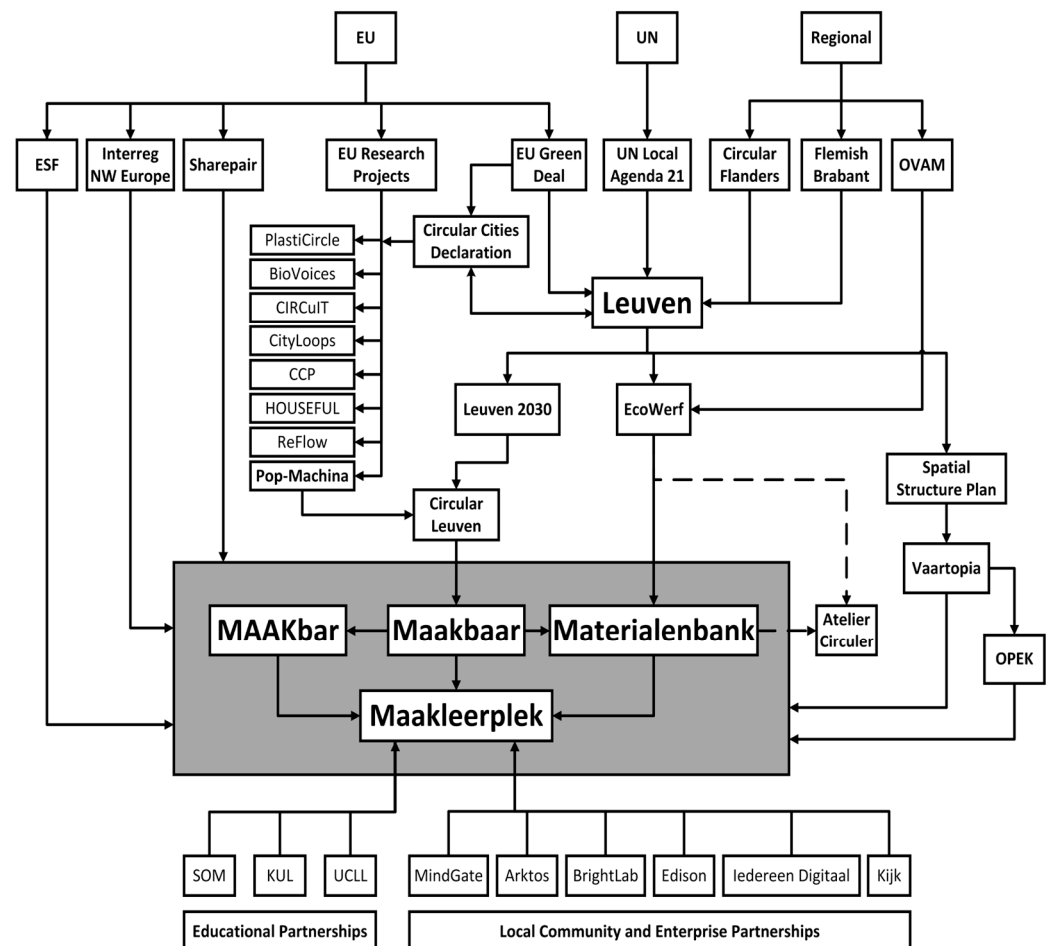


Figure 4. A network of relationships that facilitate the circular maker activities, represented by the triangulation of Maakleerplek, MAAKbar, and Materialenbank in Leuven (in the dark grey box), ranging from international actions and research to local planning and community engagement.

The launch of Maakleerplek has coincided with parallel efforts to introduce making into the school curriculum at all levels. There is an active overlap among Maakleerplek, a university (KU Leuven), and a higher education college (Hogeschool UCLL). Finally, Maakleerplek partner Leuven MindGate (leuvenmindgate.be (accessed on 29 November 2023)) is itself a tripartite organization bringing together municipal government, local corporations, and educational institutions.

A system of mutual sponsorship and networked collaboration is the context of the physical resource provided by the triangulation of Maakleerplek, MAAKbar, and the Materialenbank (Figure 4). The partners that are housed at the Vaartkom site demonstrate a more specific orientation. The silo building accommodates makers, artists, performers, and designers. It provides space for students and start-ups to collaborate and experiment. Furthermore, the procurement, renovation, and occupation of the site is highly particular to the nature of the community-municipal partnership and the sustainable objectives of

Circular Leuven. It is an important test of a project designed to exist as both a physical hub of a new neighbourhood and a network of supporting organisations.

3.4. Visibility and Participation

The site in the Vaartkom district at the old Orshoven Mills and silos (Figure 3a) was provided by the municipality, and the silo building was made available for temporary use until its later commercial development. The project grew out of ongoing outreach by the municipality to the neighbourhood and local schools. The role of making and its relevance to the school curriculum was already central to the objectives and actively supported by Samen Onderwijs Maken (Creating Education Together) (samenonderwijsmaken.be (accessed on 29 November 2023)), a network of educationalists and the City of Leuven. The process engaged local stakeholders and project partners in a ten-month participatory exercise structured to establish a shared set of house rules. It developed a clear programme for the space available, the integration of circular economy principles, and a strategy to ensure inclusivity. A two-year redevelopment period followed, involving complex negotiations to secure parts of the site for longer term occupation to extend the project beyond temporary use. The partnership with Pop-Machina—the funding for equipment and staff, the integration of expertise and knowledge-sharing, and the contractual time impetus—came at a fortuitous time to focus efforts on a circular makers pilot programme in Leuven and was able to reinforce the centrality of circularity.

The integration of the circular economy at Maakleerplek has been bracketed by the incorporation of MAAKbar and the opening of the Materialenbank nearby. The triangulation between these types of enterprise, their activities, location, and the communities that they serve provide a critically tangible aspect to the city's sustainability initiatives which otherwise operate at the level of legislation, waste management, and the translation of EU policy.

Materialenbank holds the potential to provide a source of repurposed materials to the maker community and wider public, but also the groups at Maakleerplek, including MAAKbar, as well as integrating the wider makers community established by Maakbaar. Up until its opening in January 2021, these needs were met by material distributors, such as the network of thrift stores, Kringwinkels for smaller items and the edge-of-town municipal waste centres (EcoWerf) supported by the public waste agency of Flanders (OVAM) since 1995. The Materialenbank differs from these sites through its proximate and proactive engagement in urban mining, thereby shortcutting material flows while dismantling and cataloguing materials from redundant urban sites through the active participation of volunteers. In effect, the city and its buildings are considered as a library of materials. The crossover between the supply of resources for makers and the community engagement aspect of urban mining are critical to the nature of the three strands of the project as it enables it to bridge between larger scale objectives of the circular economy and the immediacy of making.

Most simply, the Materialenbank provides a place for access to and storage of materials for reuse. While this is an obvious need, the location of this resource creates a focal point for makers and plays a role in the consolidation of the urban circular economy [34]. The position and urban context of such spaces has been shown to have an impact on the accessibility of such sites and the level of citizen engagement. The work of the Pop-Machina project documented these spatial and locational characteristics to identify how such bottom-up and participatory organisations have thrived in their respective environments [7].

While a maker culture has been promoted in Leuven by a carefully tuned implementation of municipal, regional, and EU policy, it has been reinforced by its visibility and popular participation. Reuse as well as repair maker typologies in Leuven, such as repair cafés like MAAKbar, have been part of the high street. They are a familiar part of urban life and provide a link to the consolidated maker ecology that has been established at the Vaartkom site. However, as the city becomes increasingly expensive and unaffordable and larger spaces for materials storage and distribution become unavailable, the pressure to

relocate becomes greater. This counteracts the need for public engagement and spatial proximity to encourage circular maker activities.

3.5. Spatial Factors and Change

Prior to the pressures of COVID-19, the flagship repair shop MAAKbar occupied a relatively small site in a quiet neighbourhood in the south of city centre (Figure 5). It started as a repair café and tool library run by volunteers but has since become a focal point for work with new migrants, asylum seekers, and vulnerable groups. Its events have provided a learning resource for local people to both acquire skills and understand more about the circular economy. In September 2020, the operation moved to a more expansive site on a major route between the railway station to the historic core (Figure 5). The move provided additional space and an opportunity for reorganisation and the storage of some materials. Most critically, it gave the organisation a public vitrine on a popular street, providing a showcase for materials and objects and raising the profile of the system that enabled them. The move took MAAKbar off a side street and placed it into the public domain in the guise of a boutique space. This positive exposure of the work the group was doing had significant but a short-lived impact as commercial pressures and the shifting fortunes associated with waves of the pandemic lockdowns interrupted progress. The building owner found other uses for the site, and MAAKbar moved once again in June 2021 (Figure 5). This reveals the fragility of local makerspaces when there is no supporting infrastructure, financial security, critical mass, or conglomeration of activities to provide economies of scale.

MAAKbar was integrated with Maakleerplek in the Vaartkom district. The move combines the objectives of the repair café, its outreach efforts and urban projects, with those of other makers in the municipally supported makerspace, consisting of high-tech fabrication facilities and low-tech craft activities. However the new location is more peripheral, and the impact of this move is dependent on creating sufficient public visibility, engagement, and footfall. It is apparent that, like the Maakleerplek stakeholders, the provision of space by the municipality has secured an otherwise uncertain future, but the consolidation of these makerspaces in the same site may risk siloing these modes of circular production in a less visible and accessible area of the city. Furthermore, the site remains available to a degree of future commercial development; thus, initiatives, such as MAAKbar and Maakleerplek, may revert to 'in-between' spaces and adhere to a pattern of creative production spaces, becoming catalysts for the gentrification of former industrial districts. Despite the success of the Vaartkom maker site, it is important to acknowledge that the diversity of the original sites, including the scales of space and locations, produced a spatial web across the city that echoed the breadth of the project's social impact. The original distribution of maker activities created a fragile ecosystem but contributed to physical and conceptual accessibility, bridging between areas of the city and disconnected communities.

The relocation of MAAKbar is an indicator of the difficulties such community initiatives encounter when trying to secure a place in the city. Commercial rental agreements can restrict growth and flexibility. In the case of Leuven, the active support of the municipality and wider plans for the regeneration of former industrial sites in the periphery have provided a strong foundation of support for the project and for its more permanent integration with Maakleerplek. However, it is easy to see how without such an active involvement from the city authorities, it may have been difficult for the triangulation between the projects to persist. The relationship will still need to be tested and further lessons learned regarding additional programmes and initiatives, the scalability of projects such as these, and the extent of transferable patterns of growth, integration, and outreach. The recent consequences for the Materialenbank is a case in point.

In contrast to MAAKbar's move to be co-located with Maakleerplek on the edge of the historic city at Vaartkom, the demands of the nearby materials resource facility, Materialenbank, have resulted in a move even further away from Vaartkom in 2022. Its success in increased recycling capacity from 40 ton (2021) to 60 ton (2022) resulted its relocation ca. 5 km north-west to larger facilities on an industrial estate in the adjacent

municipality of Herent, at Atelier Circuler VZW (www.ateliercirculer.be/materialenbank-leuven/ (accessed on 29 November 2023)) [35] (Figure 5). This maker typology (distribute)—where bulk materials are collected, stored, sorted, treated, and distributed—requires large spaces and vehicular access, and is typically located in industrial zones outside the city. The location just north to the Vaartkom site could no longer accommodate this activity as it grew. Again, this emphasises that there is a tension between on the one hand locating individual maker activities in their appropriate urban context and on the other hand the advantages of proximity to reap the benefits of hybrid uses, interaction, and critical mass.

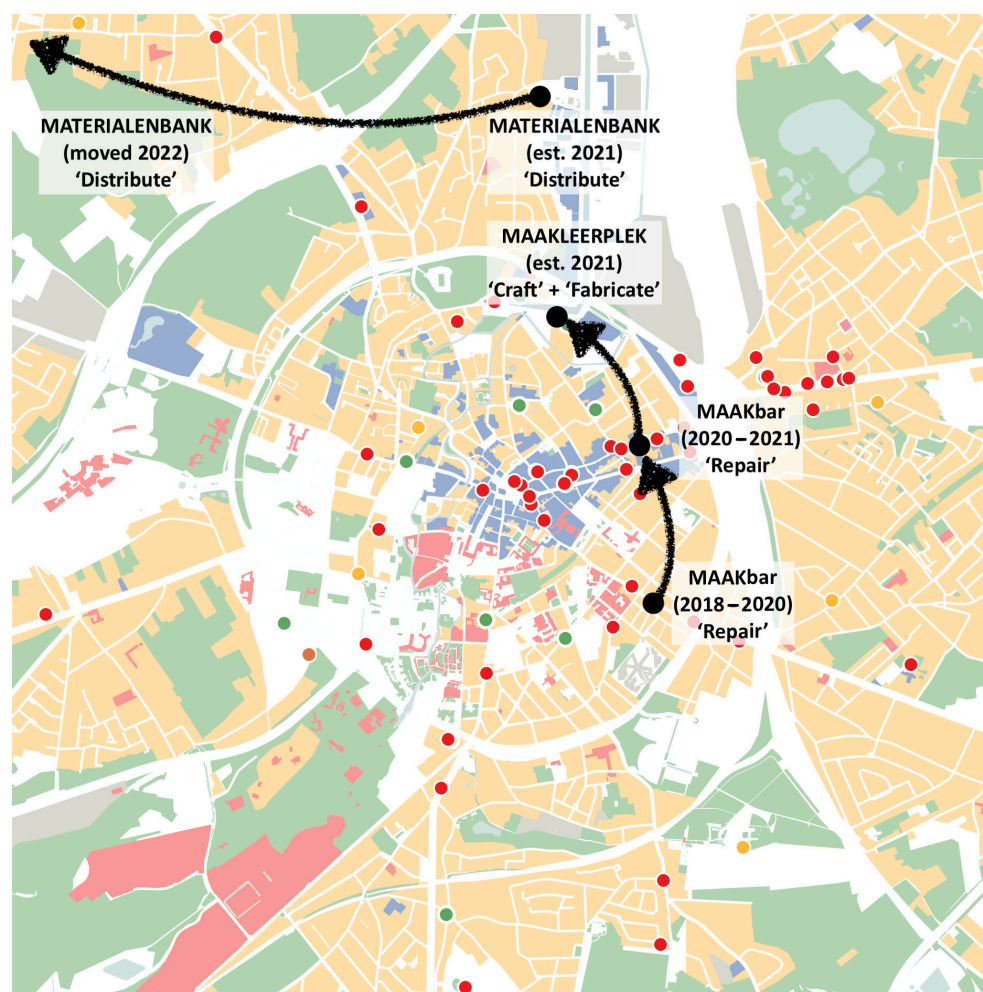


Figure 5. Map of Leuven indicating the distribution of makers and the moves related to the three maker activities under consideration in this study: MAAKbar, Maakleerplek, and Materialenbank. Maakleerplek, established in 2021, is located at Vaartkom, on the northern edge of Leuven’s historic city centre. Materialenbank was established in 2021 just to the north along the Vaart canal.

The hybrid programme imagined at Vaartkom, pinned by the three prongs of maker tools, makerspaces, and material store, is fuelled by an extensive programme of awareness-raising events. Maakleerplek is the focal point for these activities. The space itself was the result of collaborative action initiated by the municipality and embraced by a highly diverse set of stakeholders and tenants who responded to the original open call. Launching during COVID-19, the initiative started with a large online event, and it retains a strong virtual presence via its website (maakleerplekleuven.be (accessed on 29 November 2023)). Once established, the makerspace has acted as a hub for further outreach and promotional activities. The group has created a map of spaces of circularity, guided walks through the city, organised a parade of female circular workers for international women’s day, and taken the opportunity to showcase alternative means of production to as wide an audience

as possible. This is a demonstration of collective engagement and public presence at a range of scales.

In the absence of MAAKbar at the centre of the historic city, the Maakleerplek partners have taken the notion of making and the visibility of circular systems out to the public through relatively low-tech means. These efforts mitigate the self-selecting nature of the maker community and have the potential to create a level of public familiarity with and awareness of circular initiatives. However, while the prominence of a space such as MAAKbar in its previous location made the circular economy visible by default, the current strategy for active outreach will require a consistent effort from a range of stakeholders. These strategies can be more responsive to changing circumstances, but there remains a risk that event-based rather than locational visibility may frame the circular maker movement as exceptional rather than a regular part of the city.

4. Conclusions

The difficulties faced by the triangular constellation of sites in Leuven is relatively typical of the situation found across the seven cities that formed the focus of the Pop-Machina project [7]. In most cases, the three types of spaces—the neighbourhood repair café (repair), the more formalised makerspaces (craft and fabricate), and a distribution centre of reusable materials (distribute)—could be individually identified despite a wide diversity of forms. However, the scope of definition of both makers and circularity differs from city to city, some focusing more heavily on high-tech, digital fabrication techniques than others. Most cities also revealed a similar range of scales of space and breadth of location. Traditional fabrication and repair activities were often critical to a more rooted maker culture but were not often recognised as such, compared to more high-profile fab labs located in or near universities or recycling centres associated with municipal waste disposal plants. The more informal urban spaces that accommodate local makers were often the most vulnerable to relocation or closure. The transience of smaller community-led groups is an obvious hurdle to their integration with institutional networks and municipal support.

The Leuven case study provides several key lessons:

1. The potential importance of official recognition and establishment of an integrated network of initiatives and stakeholders.
2. The creation of specific hybrid maker entities to secure the structural inter-reliance of individual programmes (e.g., repair, fabricate, and distribute).
3. The value of a consistent commitment to (national and international) sustainability agendas and the circular economy in particular as evidenced by policy measures and active local municipal support.
4. The visible promotion of circular makers strategies and products to the public and through education and business communities.
5. The provision and protection of an appropriate range of spaces and locations for makers that retain an engagement with the urban everyday with access to skills and resource sharing.

This latter point has been central to our work within the Pop-Machina project, and the Leuven constellation has echoed these wider findings. Each of these criteria go some way towards providing a resilient infrastructure for otherwise disparate, grass-roots groups.

Circular Leuven has been particularly instrumental in channelling institutional and policy-led support towards a diverse assortment of local initiatives across a range of scales. The hybrid constellation of repair, craft, fabricate and distribute activities (i.e., MAAKbar, Maakleerplek and Materialenbank) coordinated and supported by a network of makers and stakeholders (i.e., Maakbaar) is a flagship example of an alignment of bottom-up and top-down efforts to stimulate an urban circular economy (Figure 6).

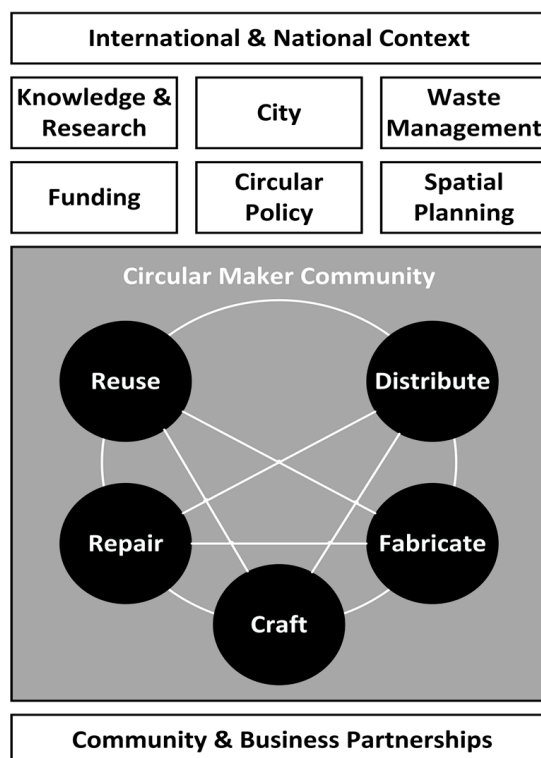


Figure 6. Diagram representing the contextual factors and stakeholders that underpin a successful hybrid circular maker ecology.

While the long-term success of the project is still to be determined, the key social and circular performance indicators for the Leuven hybrid maker ecology reveal that it is, to date, a most successful model. It therefore serves as an important precedent for how the development of new hybrid typologies of urban making space can serve as a meeting point between diverse community projects supported by an equally extensive and complex matrix of policy measures and planning objectives. Jessie van Couwenberghe has described her role in this project as that of a ‘spider’ drawing a myriad of strands together [29]. The mechanisms and strategies that have been put in place are similarly interwoven and layered. This web is informed by its context. Each city carries the potential for a similarly structural interconnection if well supported by both the local community and policy makers.

It is important to note the limitations of this research. This in-depth case study has revealed the role of a network of stakeholders supported by planning, educational, and business actions and framed by local, national, and international policy. However, it is a singular case study example that is unique to its context. Different forms of governance and engagements that are aligned to socio-cultural and spatial contexts are likely to be manifest in different cities. Equally, different narratives can emerge depending on which stakeholder is interviewed—in this paper the focus was on city and makerspace representatives, rather than business or economic stakeholders. Finally, the nature of hybridity of makerspaces is potentially unique to this case study, where hybridity implies sharing of the same buildings and creating a critical mass of skills, equipment, and materials as well as a public presence and economic robustness. However, the importance of proximity and networking—i.e., makers that can easily collaborate with each other—is a key feature with respect to circularity and closing the loops of material and product cycles.

Future research involves testing the hypothesis summed up in Figure 6 for successful circular maker ecologies in a range of different cities. The aim would be to explore to what extent this framework represents the necessary generic set of conditions, the significance of each, and other strategic characteristics that are potentially in play.

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